

**LAKE CITY AREA FIRE PROTECTION DISTRICT
FINANCIAL STATEMENTS
WITH
INDEPENDENT AUDITOR'S REPORT
DECEMBER 31, 2019**

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Green & Associates LLC

Certified Public Accountants & Business Consultants

INDEPENDENT AUDITOR'S REPORT

Board of Directors
Lake City Area Fire Protection District

We have audited the accompanying financial statements of the governmental activities, and each major fund of the Lake City Area Fire Protection District as of and for the year ended December 31, 2019, which collectively comprise the District's basic financial statements as listed in the table of contents, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund of the Lake City Area Fire Protection District, as of December 31, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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Other-Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, Budgetary Comparison Schedule for the General Fund, Schedule of Contributions Multiyear and the Schedule of Changes in Net Pension Liability / (Asset) and Related Ratios Multiyear, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Lake City Fire Protection District's basic financial statements. The other supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information as listed in the table of contents is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A handwritten signature in black ink that reads "Gumm + Associates LLC". The signature is written in a cursive, flowing style.

May 26, 2020
Brighton, Colorado

Management's Discussion and Analysis

Lake City Area Fire Protection District

Management's Discussion and Analysis

Introduction:

Management's Discussion and Analysis is intended to provide the reader and user of our financial statements with a narrative overview of the District's financial activities. Management's Discussion and Analysis (MD&A) should be read in conjunction with the District's financial statements and notes to the financial statements, beginning on page 7.

Overview of the Financial Statements of the District:

The audited financial statements of the District are:

- Statement of Net Position
- Statement of Activities
- Balance Sheet – Governmental Fund
- Statement of Revenues, Expenditures, and Changes in Fund Balance-Governmental Fund
- Notes to the Financial Statements

The financial statements of the District are presented as a special purpose government engaged in government type activities. These financial statements distinguish between the functions of the District that will be principally supported by taxes. The functions of the District include the provision of fire protection services and the preventive mitigation of fire dangers.

The **Statement of Net Position** is prepared using the full accrual basis of accounting, provides information about what is owned (assets) by the District, what is owed (liabilities) by the District, and what is the District's equity in its assets (Net Position). Over time, the comparison of changes in Net Position may provide a useful method of evaluating whether the financial position of the District is improving, deteriorating, or maintaining a status quo.

The **Statement of Activities** provides information about the components – Program Expenses, Program Revenue, General Revenue – of the District's annual operating activities and how those activities affected Net Position.

The **Balance Sheet – Governmental Funds** presents the financial position of the District's funds using the traditional government modified accrual method of accounting, which does not reflect capital assets and debt obligations.

The **Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds** presents the activities of the District's funds using the modified accrual method of accounting which includes expenditures for capital assets and debt service obligations. This method approximates the reporting on a cash basis and closely follows the budgetary method.

The two reconciliations, which accompany these governmental funds statements, provide explanations of the specific differences in these statements as compared to the Statement of Net Position and the Statement of Activities.

Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund provides information comparing budgeted revenue and expenditure activities

with the actual revenue and expenditure activities. When applicable, this will include a comparison of the originally approved budget with the final amended budget.

The **Notes to Financial Statements** provide additional, required disclosures about the District, its accounting policies and practices, its financial position and operating activities, and other required information. The information included in these notes is essential to a full understanding of the information contained in the financial statements.

Condensed Comparative Financial Information:
Statement of Net Position

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Current Assets			
Cash and cash equivalents	\$ 562,006	\$ 554,559	\$ 519,223
Other current assets	156,959	151,524	160,836
	<u>718,965</u>	<u>706,083</u>	<u>680,059</u>
Non Current Assets			
Pension asset	90,364	83,242	71,211
Capital assets – net	571,436	572,148	401,170
Total Assets	<u>1,380,765</u>	<u>1,361,473</u>	<u>1,152,440</u>
Deferred outflows of resources	<u>12,541</u>	<u>6,491</u>	<u>8,119</u>
Current Liabilities	22,069	462	881
Total Liabilities	<u>22,069</u>	<u>462</u>	<u>881</u>
Deferred Inflows of Resources	<u>142,146</u>	<u>145,179</u>	<u>144,938</u>
Net Position			
Net investment in capital assets	571,436	572,148	401,170
Restricted	4,726	3,952	3,851
Unrestricted	652,929	646,223	609,719
Total Net Position	<u>\$ 1,229,091</u>	<u>\$ 1,222,323</u>	<u>\$ 1,014,740</u>

Statement of Activities

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Program Expenses			
Firefighting and rescue	62,618	59,712	45,077
Administration	60,205	62,379	56,015
Building and grounds	14,315	15,936	12,489
Fireworks	7,413	8,804	7,875
Total Program Expenses	<u>144,551</u>	<u>146,831</u>	<u>121,456</u>
Program Revenues			
Charges for services	3,229	4,303	8,378
Grants & contributions	14,222	212,002	14,878
Total Program Revenue	<u>17,451</u>	<u>216,305</u>	<u>23,256</u>
Net Program Expense	<u>127,100</u>	<u>(69,474)</u>	<u>98,200</u>
General Revenues	<u>133,868</u>	<u>138,109</u>	<u>140,834</u>
Change in Net Position	6,768	207,583	42,634
Net Position, Beginning of Year	1,222,323	1,014,740	972,106
Net Position, End of Year	<u>\$ 1,229,091</u>	<u>\$ 1,222,323</u>	<u>\$ 1,014,740</u>

This foregoing information is a summary of the financial information contained in the District's financial statements. For more about the information contained in this condensed, comparative financial information, we recommend a close review of the accompanying audited financial statements beginning on page 7.

Discussion of Financial Position and Operating Activities

The District's Net Position as of December 31, 2019 was \$1,229,091. This is an increase of \$6,768 from 2018 relating to revenues exceeding expenses in that amount. Capital expenditures are not expensed in this statement.

Unrestricted cash, cash equivalents, and investments of the District at December 31, 2019, totaled \$562,006, which represents approximately 78% of the District's current assets and approximately 41% of the District's total assets.

Capital Assets, net of accumulated depreciation, of the District at December 31, 2019, totaled \$571,436, which represents approximately 41% of the District's total assets. The change from the prior year consists of depreciation and additions during the year.

General revenues decreased in 2019 to \$133,868 from \$138,109 due to decreases in property taxes. Program expenses decreased to \$144,551. The decrease in expenses cannot be attributed to one specific item. See page 8 of the accompanying Financial Statements for details of these revenues and expenses.

Fund Discussion

The General Fund balance increased to \$149,858. The fund balance includes \$4,726 for emergencies in accordance with TABOR requirements. The assets and liabilities are comprised primarily of cash and property tax revenues to be realized in 2019. General Fund revenues exceeded expenditures by \$16,492 see page 10 of the accompanying financial statements for the details of the revenues and expenditures.

Capital Reserve Fund - The capital reserve fund balance decreased by \$20,775. The decrease is attributed to capital outlay.

General Fund Budgetary Discussion

Actual revenues for 2019 were \$12,658 more than the final budget. This is attributed to higher than anticipated donations and fees for services. Actual expenditures for 2019 were \$14,334 less than the final budgeted expenditures due to various savings. See page 11 of the accompanying financial statements for more detail. The budget was not amended for the year, as such all numbers are compared to the final budgeted amounts.

Capital Assets and Long-term Obligations

Capital Assets. The District's primary capital assets are buildings and fire suppression equipment. The District the District did not purchase any assets during the year. The District did not dispose of any assets. See Note 3 of the Notes to the Financial Statements on page 21.

Long-term Debt. The District does not have any long term debt.

Economic Factors and Next Year's Budget. Tax revenue for 2020 should be slightly higher than 2019, attributable to inclusions of new territories. The District is currently well-equipped and all major upgrades to the fire station have been completed. Operating expenses are projected to increase in 2020.

Requests for Information. This financial report is designed to provide a general overview of Lake City Area Fire Protection District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the District at P.O. Box 574, Lake City, CO 81235.

Basic Financial Statements

Lake City Area Fire Protection District
Statement of Net Position
December 31, 2019

Assets

Current Assets

Cash and cash equivalents	\$ 562,006
Investments	20,000
Accounts receivable	4,106
Intergovernmental receivables	3,370
Prepaid expenses	10,128
Property taxes receivable	119,355
Total Current Assets	718,965

Noncurrent Assets

Net pension asset	90,364
Capital assets	
Nondepreciable	42,021
Depreciable	906,646
Less: Accumulated depreciation	(377,231)
Net Capital Assets	571,436
Total Noncurrent Assets	661,800
Total Assets	1,380,765

Deferred Outflows of Resources

Pension	12,541
Total Deferred Outflows of Resources	12,541

Liabilities

Current Liabilities

Accounts payable	21,943
Other accrued liabilities	126
Total Liabilities	22,069

Deferred Inflows of Resources

Deferred property taxes	119,355
Pension	22,791
Total Deferred Inflows of Resources	142,146

Net Position

Net investments in capital assets	571,436
Restricted for emergencies	4,726
Unrestricted	652,929
Total Net Position	\$ 1,229,091

**Lake City Area Fire Protection District
Statement of Activities
For the Year Ended December 31, 2019**

	Expenses	Program Revenues		Net (Expenses) Revenue and Changes in Net Position
		Charges for Service	Operating and Capital Grants and Contributions	Governmental Activities
Governmental Activities				
Firefighting and rescue operations	\$ 62,618	\$ 3,229	\$ 9,408	\$ (49,981)
Administration	60,205	-	-	(60,205)
Building and grounds	14,315	-	-	(14,315)
Fireworks	7,413	-	4,814	(2,599)
Total Governmental Activities	<u>\$ 144,551</u>	<u>\$ 3,229</u>	<u>\$ 14,222</u>	<u>(127,100)</u>
General Revenues				
Property taxes				123,358
Specific ownership taxes				10,453
County Treasurer fees				(6,205)
Earnings on investments				4,014
Other				2,248
Total Revenues				<u>133,868</u>
Change in Net Position				6,768
Net Position - Beginning of Year				<u>1,222,323</u>
Net Position - End of Year				<u>\$ 1,229,091</u>

Fund Financial Statements

**Lake City Area Fire Protection District
Balance Sheet
December 31, 2019**

	Major Funds		Nonmajor Funds		Total Governmental Funds
	General Fund	Capital Reserve Fund	Fireworks Fund	Contingency Fund	
Assets					
Current Assets					
Cash and cash equivalents	\$ 151,561	\$ 345,473	\$ -	\$ 64,972	\$ 562,006
Investments	20,000	-	-	-	20,000
Accounts receivable	4,106	-	-	-	4,106
Intergovernmental receivables	2,595	708	-	67	3,370
Prepaid expenses	10,128	-	-	-	10,128
Property taxes receivable	75,194	41,774	-	2,387	119,355
Total Assets	\$ 263,584	\$ 387,955	\$ -	\$ 67,426	\$ 718,965
Liabilities					
Current Liabilities					
Accounts payable	\$ 21,943	\$ -	\$ -	\$ -	\$ 21,943
Other accrued liabilities	97	26	-	3	126
Total Liabilities	22,040	26	-	3	22,069
Deferred Inflows of Resources					
Deferred property tax revenue	75,194	41,774	-	2,387	119,355
Total Deferred Inflows of Resources	75,194	41,774	-	2,387	119,355
Equity					
Fund Balance					
Non-Spendable	10,128	-	-	-	10,128
Restricted	4,726	-	-	-	4,726
Assigned	-	346,155	-	65,036	411,191
Unassigned	151,496	-	-	-	151,496
Total Fund Balance	166,350	346,155	-	65,036	577,541
Total Liabilities, Fund Balance and Deferred Inflows	\$ 263,584	\$ 387,955	\$ -	\$ 67,426	\$ 718,965

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

Amounts reported for governmental funds in the Statement of Net Position are different because:

Total fund balance	577,541
Capital Assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	571,436
Net pension asset and the related deferred inflows and outflows of resources are not current financial resources and are therefore not reported in the fund financial statements.	80,114
Total Net Position	\$ 1,229,091

Lake City Area Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance
For the Year Ended December 31, 2019

	Major Funds		Nonmajor Funds		Total Governmental Funds
	General Fund	Capital Reserve Fund	Fireworks Fund	Contingency Fund	
Revenues					
Property taxes	\$ 94,986	\$ 25,905	\$ -	\$ 2,467	\$ 123,358
Specific ownership taxes	8,049	2,195	-	209	10,453
Fire Services	1,725	-	-	-	1,725
Interest income	3,838	161	-	15	4,014
Donations	8,908	500	4,814	-	14,222
Grants	-	-	-	-	-
Petitions and special services	1,504	-	-	-	1,504
Sale of equipment	-	-	-	-	-
Miscellaneous	2,248	-	-	-	2,248
Total Revenue	121,258	28,761	4,814	2,691	157,524
Expenditures					
Firefighting and rescue	23,775	-	-	-	23,775
Administration	60,205	-	-	-	60,205
Building and grounds maintenance	9,204	-	-	-	9,204
Fireworks	-	-	7,413	-	7,413
Training	1,576	-	-	-	1,576
Communications	5,228	-	-	-	5,228
County treasurer fees	4,778	1,303	-	124	6,205
Capital outlay	-	48,233	-	-	48,233
Total Expenditures	104,766	49,536	7,413	124	161,839
Revenue Over (Under) Expenditures	16,492	(20,775)	(2,599)	2,567	(4,315)
Net Change in Fund Balance	16,492	(20,775)	(2,599)	2,567	(4,315)
Fund Balance, beginning of year	149,858	366,930	2,599	62,469	581,856
Fund Balance, end of year	\$ 166,350	\$ 346,155	\$ -	\$ 65,036	\$ 577,541
Total Change in Fund Balance Governmental Fund					\$ (4,315)
Depreciation expense reported in the Statement of Activities does not require the use of current financial resources therefore is excluded from the fund statements.					(48,945)
Capital outlay to purchase or build capital assets is reported in governmental funds as an expenditure. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their useful lives.					48,233
Changes arising from the change in net pension asset and the related deferred inflows and outflows of resources are not current financial resources and are therefore not reported in the fund financial statements.					11,795
Change in Net Position of Governmental Activities					\$ 6,768

Lake City Area Fire Protection District
Notes to Financial Statements
December 31, 2019

Note 1 Summary of Significant Accounting Policies

Financial Reporting Entity

In conformance with Governmental Accounting and Financial Reporting Standards, Lake City Area Fire Protection District, (the "District"), is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of the District within the geographical area organized as the Lake City Area Fire Protection District. The District meets the criteria of a primary government: its Board of Directors is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent. The District was formed in 1982 to provide firefighting, fire prevention, and search and rescue operations for the Lake City area. The District has no employees and all operations are contracted or volunteer.

In accordance with governmental accounting standards, the District has considered the possibility of inclusion of additional entities in its financial statements. The definition of the reporting entity is based primarily on financial accountability. No other entities have been included in the District's financial statements.

Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of information.

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government and exclude the activity of funds that are fiduciary in nature.

The Statement of Net Position presents the financial position of the governmental activities at the end of the year. The Statement of Activities presents a comparison between program expenses and the program revenue for each program or function of the District's governmental activities. Program expenses are those that are specifically associated with a service, program or department; and therefore, clearly identifiable to a particular function. Program revenue includes charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenue are presented as general revenue of the District, with certain limited exceptions. The comparison of program expenses with program revenue identifies the extent to which each governmental function is self-financing or draws from the general revenue of the District.

Fund Financial Statements

During the year the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 1 Summary of Significant Accounting Policies (Continued)

Fund Accounting

The accounts of the District are organized on the basis of funds each of which is considered a separate accounting entity. Fund types used by the District are described below.

Fund Type

General Fund – the General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Capital Reserve Fund - is used to account for the ongoing capital needs of the District including the acquisition of sites, buildings, equipment and vehicles.

Contingency Reserve Fund – is used to accumulate resources for unforeseen circumstances.

Fireworks Fund - is used to account for the fireworks activity.

Measurement Focus

Government-wide Financial Statement

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. All assets and liabilities associated with the operation of the District are included in the Statement of Net Position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet and only revenues that are available within 60 days are recorded in the Statement of Revenues, Expenditures and Changes in Fund Balance. The Statement of Revenues, Expenditures, and Changes in Fund Balance reports on the sources (revenue and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental funds statements.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenue

Revenue resulting from exchange transactions, in which each party gives and receives essentially the same value, is recorded on the accrual basis, when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are both measurable and available to finance expenditures of the fiscal period, which is typically within sixty days of realization. The transactions are classified as operating revenues.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 1 Summary of Significant Accounting Policies (Continued)

Non-exchange transactions, in which the District receives value without directly giving value in return, include property taxes, grants, entitlements and donations. Revenue from property tax is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. These transactions are classified as non-operating revenues.

Property Taxes

The County Treasurer collects and remits property taxes to the District monthly. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied for the current year prior to December 31 and are payable in full on April 30 of the subsequent year, or in two installments on February 28 and June 15. Property taxes are recorded as receivables and deferred revenue when levied. As taxes are collected, the receivable and deferral are reduced and income is recognized.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in governmental funds.

Cash and cash equivalents- The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with maturities of 90 days or less at the date of their acquisition.

Investments – investments are recorded at fair value, which approximates cost.

Receivables – all receivables are reported at their book value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. No allowance for doubtful accounts has been established since the District has the right to place a lien on the property to collect the balance due.

Assets and Liabilities

Capital assets –Capital assets are stated at cost or estimated cost. The capitalization threshold for fixed assets is \$5,000. Depreciation over the estimated useful lives of the assets is computed using the straight-line method. Estimated useful lives are as follows:

<u>Description</u>	<u>Estimated Lives</u>
Land	N/A
Buildings	50 years
Equipment	5-25 years

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. General capital assets are those assets not specifically related to activities reported in other funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the government-wide Statement of Net Position but are not reported in the fund financial statements.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 1 Summary of Significant Accounting Policies (Continued)

Basis of Accounting (continued)

Accrued Liabilities and long-Term Obligation

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. Long-term debt obligations are not recognized as a liability on the governmental fund financial statements but instead are recorded when paid.

Deferred Outflows / Inflows of Resources

The District implemented the provisions of GASB No. 63 Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position (GASB 63) and the provisions of GASB No. 65 Items Previously Reported as Assets and Liabilities (GASB 65). As a result in addition to assets, liabilities and net position, the statement of net position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period (deferred outflow) or the acquisition of net position that applies to future periods (deferred inflows).

Net Position

Equity is classified as net position and displayed in three components:

- a. Net investments in capital assets – consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted Net Position – consists of net position with constraints placed on the use either by (1) external groups, such as creditors, grantors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. The District utilizes restricted net position before utilizing unrestricted net position when an expense is incurred for both purposes.
- c. Unrestricted Net Position – all other net position that do not meet the definition of “restricted” or “net investment in capital assets.” These net position are available for future operations or distributions.

Fund Balance

Nonspendable- consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The nonspendable fund balance was \$10,128 as of December 31, 2019.

Restricted - General Fund - Article X, Section 20 of the Constitution of the State of Colorado (TABOR) requires the District to establish Emergency reserves (see Note 4). A reservation of \$4,726 of the General Fund balance has been made in compliance with this requirement.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 1 Summary of Significant Accounting Policies (Continued)

Fund Balance (Continued)

Committed- General Fund - Committed fund balance includes those items which can be used for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors formally removes or changes the specified uses. The District had a committed fund balance of \$0 as of December 31, 2019.

Assigned – Includes all amounts that are constrained by the District's intent to be used for a specific purpose but are neither committed nor restricted. The assignment of these balances must occur through a formal action of the Board of Directors. As of December 31, 2019 the assigned fund balance was \$411,191. The District had \$346,155, and \$65,036 assigned for the purpose of capital projects and contingencies, respectively.

Unassigned- consists of the residual classification for the General Fund. This represents amounts that have not been assigned to other funds and that has not been restricted, committed, or assigned for specific purposes.

When resources are available for use by multiple categories, it is the District's policy to use the most restrictive resources first, then those with lesser restrictions as they are needed.

Budgets and Budgetary Accounting

Budgets are adopted on a cash basis except for accrual of current vendor invoices. Annual appropriated budgets are adopted for the fund. All annual appropriations lapse at fiscal year-end.

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- Budgets are required by state law for all funds. The budget includes proposed expenditures and the means of financing them. All budgets lapse at year-end.
- Prior to December 31, the budget is adopted by formal resolution.
- Budgets are required to be filed with the State of Colorado within thirty days after the beginning of the fiscal year.
- Expenditures may not legally exceed appropriations at the fund level.
- The District Board must approve revisions that alter the total expenditures of any fund.
- Budgeted amounts reported in the accompanying financial statements are as originally adopted by the District Board or revised by the District Board.

Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 2 Cash and Investments

Cash Deposits

As of December 31, 2019, the District's cash deposits had a carrying balance of \$477,525 with corresponding bank balance of \$487,914, of which \$250,000 is federally insured. The District had deposits in the amount of \$237,914 which are in excess of FDIC coverage. These deposits are collateralized under the Colorado Public Deposit Protection Act.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified under the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The Colorado Divisions of Banking and Financial Services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's deposit policy is in accordance with State statute. As of December 31, 2019, none of the District's bank deposits were exposed to custodial credit risk.

Interest Rate Risk

Colorado statutes require that no investment may have a maturity in excess of five years from the date of purchase, unless an available active market exists. The District's investment portfolio does not contain investments that exceed that limitation of five years.

Investments

Colorado statutes specify in which investment instruments the units of local government may invest:

- Obligations of the United States and certain United States government agency securities.
- Certain international agency securities.
- General obligation and revenue bonds of United States local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper.
- Local government investment pools.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts.

At December 31, 2019 the District had \$84,456 invested in COLOTRUST, which is an investment vehicles established for government entities in Colorado to pool surplus funds. As an investment pool, the trusts operate under the Colorado Revised Statutes (24-75-701) and are overseen by the Colorado Securities Commissioner. The State Securities Commissioner

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 2 Cash and Investments (Continued)

administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under CRS 24-75-601. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAM by Standard & Poor's and is measured at net asset value (NAV). There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

The District had investments in Certificates of Deposit at December 31, 2019 totaling \$20,000, all maturing within one year that are not rated. The District has not adopted a formal investment policy. A summary of cash and cash equivalents at December 31, 2019, is as follows:

Cash deposits	\$ 477,525
Colostrust	84,456
Cash on hand	25
Total cash and cash equivalents	<u>\$ 562,006</u>

Note 3 Capital Assets

	Balance at 12/31/2018	Additions	Deletions	Balance at 12/31/2019
Nondepreciable				
Land	\$ 42,021	\$ -	\$ -	\$ 42,021
Total Nondepreciable	<u>42,021</u>	<u>-</u>	<u>-</u>	<u>42,021</u>
Depreciable				
Buildings and improvements	255,557	-	-	255,557
Equipment	602,856	48,233	-	651,089
Total Depreciable	<u>858,413</u>	<u>48,233</u>	<u>-</u>	<u>906,646</u>
TOTAL	<u>900,434</u>	<u>48,233</u>	<u>-</u>	<u>948,667</u>
Less Accumulated Depreciation				
Buildings and improvements	(130,637)	(5,111)	-	(135,748)
Equipment	(197,649)	(43,834)	-	(241,483)
Total Accumulated Depreciation	<u>(328,286)</u>	<u>(48,945)</u>	<u>-</u>	<u>(377,231)</u>
Net Capital Assets	<u>\$ 572,148</u>	<u>\$ (712)</u>	<u>\$ -</u>	<u>\$ 571,436</u>

Depreciation expense has been allocated to the various activities as follows:

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 3 Capital Assets (Continued)

Building and grounds	\$ 5,111
Firefighting and rescue operations	43,834
Total depreciation charged to expense	<u>\$ 48,945</u>

Note 4 Tax, Spending, and Debt Limitation

Article X, Section 20 of the Colorado Constitution, The Taxpayer's Bill of Rights (TABOR), contains several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR.

Spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for allowable increases based upon inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the fiscal year spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish emergency reserves, which must be at least 3% of fiscal year spending, excluding bonded debt service. Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases. This District had an emergency reserve of \$ 4,726 as of December 31, 2019.

Note 5 Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The District maintains commercial insurance to mitigate their risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

Note 6 Pension Plans

The District has established an agent multiple-employer defined benefit pension plan for volunteer firefighters (the "Plan") as authorized by the State of Colorado statute. The Plan is administered by the FPPA. Any firefighter who has both attained the age of 50 and completed 10 years of active service shall be eligible for monthly pension. A firefighter, who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity and extends beyond one year, shall be compensated in an amount determined by the pension Board of Directors. The annual financial report of FPPA may be obtained by contacting FPPA at 5290 DTC Parkway, Suite 100, Greenwood Village, CO 80111-2721.

The Plan receives contributions from the District in an amount to be established by the Pension Board annually. As established by the legislature, the State of Colorado contributes 90% of the District's contribution. The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. For the year ended December 31, 2019, the District contributed \$2,700. The State contributed \$2,430, which was equal or greater than the required contributions to the Plan. The plan covers 1 retiree and beneficiary, 11 active member and 1 inactive member.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 6 Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the Department reported an asset of (\$83,242) for its net pension liability / (asset). The net pension liability / (asset) was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of that date. For the year ended December 31, 2019, the Department recognized pension income of \$11,795. At December 31, 2019, the Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Resources	of	Deferred Inflows of Resources
Differences between actual and expected experience	\$1,265		\$18,536
Changes in assumptions	0		0
Net difference between actual and projected earnings on pension plan investments	8,576		4,255
Department contributions subsequent to the measurement date	2,700		0
Total	\$12,541		\$22,791

\$2,700 reported as deferred outflows of resources related to pensions resulting from Department contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Additional deferred outflows and inflows of resources, inflows of resources to be recognized in future periods are as follow:

<u>Year Ending</u>	<u>Net Deferred Outflows / (Inflows) of Resources</u>
2019	(5,341)
2020	(3,700)
2021	(3,310)
2022	(168)
2023	(431)
Thereafter	-
Total	<u>(12,950)</u>

Actuarial assumptions - The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 6 Pension Plans (Continued)

Investment rate of return	7.0 percent, compounded annually net of operating expenses, and including inflation
Projected salary increases	N/A
Cost of Living Adjustment	0.0 percent
Inflation	2.5 percent

On-duty related mortality is assumed to be 0.00020 per year for all members. The actuarial assumptions used in the January 1, 2017 valuation were based on the results of an actuarial experience study for the period January 1, 2012–December 31, 2016.

Asset Class	Target Allocation	Long Term Expected Rate of Return
Global Equity	37%	8.03%
Equity Long/Short	9%	6.45%
Fixed Income	15%	2.90%
Absolute Return	9%	5.08%
Managed Futures	4%	5.35%
Private Capital	24%	8.03%
Cash	2%	2.52%
Total	100%	

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plans target asset allocation as of December 31, 2018, are summarized in the above table.

Discount rate. The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Fire & Police Pension Association Board of Director’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Lake City Area Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2019**

Note 6 Pension Plans (Continued)

Sensitivity of the Department's proportionate share of the net pension liability to changes in the discount rate. The following presents the Department's net pension liability/(asset) calculated using the discount rate of 7.50 percent, as well as what the Department's net pension liability/(Asset) would be if it were calculated using a discount rate that is 1-percentagepoint lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate:

	1.00% Decrease*	Current Discount Rate*	1.00% Increase*
Department's net pension liability/(asset)	(\$87,648)	(\$90,364)	(\$92,636)

* *The long-term rate of return used was 7.5 percent. The municipal bond rate used was 3.78 percent. The single discount rate for the plans was 7.50 percent.*

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Fire & Police Pension Association of Colorado financial report.

Required Supplementary Information

Lake City Area Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund
For the Year Ended December 31, 2019

	Original and Final Budget	Actual	Variance with final budget Positive (negative)
Revenues			
Property taxes	\$ 95,600	\$ 94,986	\$ (614)
Specific ownership taxes	3,000	8,049	5,049
Fire Services	-	1,725	1,725
Interest income	2,000	3,838	1,838
Donations	8,000	8,908	908
Petitions and special services	-	1,504	1,504
Miscellaneous	-	2,248	2,248
Total Revenue	<u>108,600</u>	<u>121,258</u>	<u>12,658</u>
Expenditures			
Administration	63,000	60,205	2,795
Fire Fighting and prevention	28,300	23,775	4,525
Training	2,000	1,576	424
Communications	7,000	5,228	1,772
Buildings and grounds	18,800	9,204	9,596
County Treasurer fees	-	4,778	(4,778)
Total Expenditures	<u>119,100</u>	<u>104,766</u>	<u>14,334</u>
Net Change in Fund Balance	<u>\$ (10,500)</u>	16,492	<u>\$ 26,992</u>
Fund Balance, beginning of year		<u>149,858</u>	
Fund Balance, end of year		<u>\$ 166,350</u>	

**Lake City Area Fire Protection District
Schedule of Contributions Multiyear
Last 10 Fiscal Years ****

FY Ending December 31, (a)	Actuarially Determined Contribution (b)	Actual Contribution * (c)	Contribution Deficiency (Excess) (d) = (b) - (c)	Covered Payroll (e)	Actual Contribution as a % of Covered Payroll (f)
2014	\$ -	\$ 2,438	\$ (2,438)	N/A	N/A
2015	-	4,763	(4,763)	N/A	N/A
2016	-	7,442	(7,442)	N/A	N/A
2017	-	5,130	(5,130)	N/A	N/A
2018	-	5,130	(5,130)	N/A	N/A

* Includes both employer and State of Colorado Supplemental Discretionary Payment

Notes to the Schedule of Contributions

Valuation Date

Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2019, determines the contribution amounts for 2019 and 2020.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 Years*
Asset Valuation Method	5-Year smoothed market
Inflation	2.50%
Salary Increases	N/A
Rate of Return	7.00%
Retirement Age	50% per year of eligibility until 100% at age 50
Mortality	Pre-retirement: RP -2014 Combined Mortality Table with Blue Collar Adjustment, 55% multiplier for off-duty mortality Post-retirement: RP-2014 Combined Mortality Table, for Blue Collar employees Disabled:RP-2014 Disabled Mortality Table All tables projected with Scale BB

* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

* This schedule is intended to show 10 years of data. Additional years will be presented as they become

**Lake City Area Fire Protection District
Required Supplementary Information
Schedule of Changes in Net Pension Liability / (Asset) and Related Ratios Multiyear
Last 10 Fiscal Years**

Measurement date December 31,	2018	2017	2016	2015	2014
Total Pension Liability					
Service cost	\$ 2,058	\$ 2,058	\$ 1,882	\$ 1,882	\$ 1,774
Interest	2,327	2,105	2,897	2,650	3,763
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(10,848)	-	(15,119)	-	(19,226)
Changes of assumptions	1,012	-	944	-	-
Benefit payments, including refunds of employee contributions	(1,200)	(1,200)	(1,300)	(1,200)	(1,200)
Net Change in Total Pension Liability	(6,651)	2,963	(10,696)	3,332	(14,889)
Total Pension Liability - Beginning	30,604	27,641	38,337	35,005	49,894
Total Pension Liability - Ending	23,953	30,604	27,641	38,337	35,005
Plan Fiduciary Net Position					
Contributions - Employer	2,700	2,700	5,196	2,507	62
Net investment income	(17)	14,522	4,954	1,602	5,391
Benefit payments, including refunds of employee contributions	(1,200)	(1,200)	(1,300)	(1,200)	(1,200)
Administrative expense	(3,442)	(3,458)	(422)	(2,476)	(509)
State of Colorado supplemental discretionary payments	2,430	2,430	2,246	2,256	2,376
Net Change in Plan Fiduciary Net Positions	471	14,994	10,674	2,689	6,120
Plan Fiduciary Net Position - Beginning	113,846	98,852	88,178	85,489	79,369
Plan Fiduciary Net Position - Ending	114,317	113,846	98,852	88,178	85,489
Net Pension liability (Asset) - Ending	(90,364)	(83,242)	(71,211)	(49,841)	(50,484)
Plan fiduciary net position as a percentage of the total pension liability	477.26%	372.00%	357.63%	230.01%	244.22%
Covered employee payroll	N/A	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered employees payroll.	N/A	N/A	N/A	N/A	N/A

* This schedule is intended to show 10 years of data. Additional years will be presented as they become available.

Other Supplementary Information

Lake City Area Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual
Capital Reserve Fund
For the Year Ended December 31, 2019

	<u>Original and Final Budget</u>	<u>Actual</u>	Variance with final budget Positive (negative)
Revenues			
Property taxes	\$ 26,065	\$ 25,905	\$ (160)
Specific ownership taxes	2,000	2,195	195
Interest income	-	161	161
Donations	-	500	500
Total Revenue	<u>28,065</u>	<u>28,761</u>	<u>696</u>
Expenditures			
County Treasurer fees	1,325	1,303	22
Capital outlay	377,126	48,233	328,893
Total Expenditures	<u>378,451</u>	<u>49,536</u>	<u>328,915</u>
Net Change in Fund Balance	<u>\$ (350,386)</u>	<u>(20,775)</u>	<u>\$ 329,611</u>
Fund Balance, beginning of year		<u>366,930</u>	
Fund Balance, end of year		<u>\$ 346,155</u>	

Lake City Area Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual
Contingency Reserve Fund
For the Year Ended December 31, 2019

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance with final budget Positive (negative)</u>
Revenues			
Property taxes	\$ 2,485	\$ 2,467	\$ (18)
Specific ownership taxes	120	209	89
Interest income	10	15	5
Total Revenue	<u>2,615</u>	<u>2,691</u>	<u>76</u>
Expenditures			
County Treasurer fees	<u>125</u>	<u>124</u>	<u>1</u>
Total Expenditures	<u>125</u>	<u>124</u>	<u>1</u>
Net Change in Fund Balance	<u>\$ 2,490</u>	2,567	<u>\$ 77</u>
Fund Balance, beginning of year		<u>62,469</u>	
Fund Balance, end of year		<u>\$ 65,036</u>	

Lake City Area Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual
Fireworks Fund
For the Year Ended December 31, 2019

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with final budget Positive (negative)</u>
Revenues				
Donations	\$ -	\$ -	\$ 4,814	\$ 4,814
Total Revenue	<u>-</u>	<u>-</u>	<u>4,814</u>	<u>4,814</u>
Expenditures				
Fireworks	1,000	7,413	7,413	-
Total Expenditures	<u>1,000</u>	<u>7,413</u>	<u>7,413</u>	<u>-</u>
Net Change in Fund Balance	<u>\$ (1,000)</u>	<u>\$ (7,413)</u>	(2,599)	<u>\$ 4,814</u>
Fund Balance, beginning of year			<u>2,599</u>	
Fund Balance, end of year			<u>\$ -</u>	